Senate File 444 - Introduced

SENATE FILE 444

BY COMMITTEE ON AGRICULTURE

(SUCCESSOR TO SSB 1181)

A BILL FOR

- 1 An Act providing for a beginning farmer tax credit program,
- 2 providing for fees, and including effective date and
- 3 retroactive applicability provisions.
- 4 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

- 1 Section 1. Section 2.48, subsection 3, paragraph e,
- 2 subparagraph (1), Code 2019, is amended to read as follows:
- 3 (1) The agricultural assets transfer beginning farmer
- 4 tax credit program as provided in section 16.80 chapter 16,
- 5 subchapter VIII, part 5, subpart B.
- 6 Sec. 2. Section 16.2B, subsection 3, paragraph b, Code 2019,
- 7 is amended to read as follows:
- 8 b. Obtain agricultural assets transfer Claim the beginning
- 9 farmer tax credits, including tax credit certificates issued
- 10 pursuant to subchapter VIII, part 5, subpart B.
- 11 Sec. 3. Section 16.2C, subsection 2, Code 2019, is amended
- 12 to read as follows:
- 2. The agricultural development board is created to
- 14 exercise all powers and perform all duties necessary to
- 15 administer subchapter VIII according to policies established
- 16 by the authority. The authority shall establish policies
- 17 and practices for the division and oversee its operations.
- 18 The authority may review or approve decisions affecting the
- 19 division or administration of subchapter VIII, including
- 20 decisions of the agricultural development board.
- 21 Sec. 4. Section 16.58, subsections 6 and 9, Code 2019, are
- 22 amended to read as follows:
- 23 6. "Beginning farmer" means an individual, partnership,
- 24 family farm corporation, or family farm limited liability
- 25 company, with a low or moderate net worth that engages
- 26 in farming or wishes to engage in farming and meets the
- 27 eligibility requirements of the applicable program as provided
- 28 in this subchapter.
- 9. "Farming" means the cultivation of land for the
- 30 production of agricultural crops, the raising of poultry, the
- 31 production of eggs, the production of milk, the production of
- 32 fruit or other horticultural crops, grazing, the production of
- 33 livestock, aquaculture, hydroponics, the production of forest
- 34 products, or other activities designated by the authority by
- 35 rules adopted by the agricultural development board subject to

- 1 chapter 17A.
- 2 Sec. 5. Section 16.59, subsection 4, Code 2019, is amended
- 3 to read as follows:
- 4. For a family farm limited liability company, an aggregate
- 5 net worth of all members, including each member's ownership
- 6 interest in the family farm limited liability company, and
- 7 each member's spouse and minor children of not greater than
- 8 twice the low or moderate net worth. However, the aggregate
- 9 net worth of each member and that member's spouse and minor
- 10 children shall not exceed the low or moderate net worth.
- Sec. 6. Section 16.75, subsection 3, Code 2019, is amended
- 12 by adding the following new paragraph:
- NEW PARAGRAPH. h. The beginning farmer has a low or
- 14 moderate net worth.
- 15 Sec. 7. NEW SECTION. 16.77 Definitions.
- 16 As used in this subpart B, unless the context otherwise
- 17 requires:
- 18 1. "Agricultural development board" or "board" means the
- 19 agricultural development board created in section 16.2C.
- 20 2. "Agricultural development division" or "division" means
- 21 the agricultural development division created within the
- 22 authority pursuant to section 16.2B.
- 23 3. "Agricultural lease agreement" or "agreement" means an
- 24 agreement for the transfer of agricultural assets, that must at
- 25 least include a lease of agricultural land, from an eligible
- 26 taxpayer to a qualified beginning farmer as provided in section
- 27 16.79A.
- 28 4. "Eligible taxpayer" means a taxpayer who may participate
- 29 in the beginning farmer tax credit program, including by
- 30 meeting all the criteria as provided in section 16.79.
- 31 5. "Program" means the beginning farmer tax credit program
- 32 created pursuant to section 16.78.
- 33 6. "Qualified beginning farmer" means a beginning farmer who
- 34 meets the requirements to participate in a beginning farmer tax
- 35 credit program as provided in section 16.79.

- 1 7. "Tax credit" means the beginning farmer tax credit
- 2 allowed under section 16.82.
- 3 Sec. 8. <u>NEW SECTION</u>. 16.78 Beginning farmer tax credit 4 program establishment and administration.
- 5 l. A beginning farmer tax credit program is established
- 6 under the control of the agricultural development board.
- 7 2. To every extent practicable, the board shall administer
- 8 the program in a manner that encourages participation by
- 9 eligible taxpayers and qualifying beginning farmers for the
- 10 primary purposes of providing beginning farmers access to
- ll farmland and enhancing the stability of the beginning farmer's
- 12 farming business.
- 3. The board shall adopt rules in accordance with chapter
- 14 17A as necessary for the administration of this subpart. The
- 15 eligibility requirements for taxpayers and the qualifications
- 16 for beginning farmers as provided in the rules shall not be
- 17 more stringent than provided in this subpart.
- 18 4. The board shall approve the preparation or revision and
- 19 publication or distribution of forms necessary to administer
- 20 this subpart.
- 21 5. The department of revenue shall cooperate with the
- 22 authority, including the division, in administering the
- 23 program.
- 24 Sec. 9. NEW SECTION. 16.79 Beginning farmer tax credit
- 25 program eligibility criteria.
- 26 l. A taxpayer is eligible to participate in the beginning
- 27 farmer tax credit program if the taxpayer meets all of the
- 28 following requirements:
- 29 a. The taxpayer is a person who may acquire or otherwise
- 30 obtain or lease agricultural land in this state pursuant to
- 31 chapter 9H or 9I. However, the taxpayer must not be a person
- 32 who may acquire or otherwise obtain or lease agricultural
- 33 land exclusively because of an exception provided in one of
- 34 those chapters or in a provision of another chapter of this
- 35 Code including but not limited to chapter 10, 10D, or 501, or

- 1 section 15E.207.
- 2 b. The taxpayer has entered into an agricultural lease
- 3 agreement with a qualified beginning farmer to lease
- 4 agricultural land as provided in section 16.79A.
- 5 c. The taxpayer has not been at fault for terminating a
- 6 prior agreement under the program or another agreement in which
- 7 the taxpayer was allowed to claim a tax credit under section
- 8 175.37 as it existed prior to January 1, 2015, or section 16.80
- 9 as it existed prior to January 1, 2018.
- 10 d. If the agreement includes the lease of a confinement
- 11 feeding operation structure as defined in section 459.102, the
- 12 taxpayer is not a party to a pending administrative or judicial
- 13 action, including a contested case proceeding under chapter
- 14 17A, relating to an alleged violation involving an animal
- 15 feeding operation as regulated by the department of natural
- 16 resources, regardless of whether the pending action is brought
- 17 by the department or the attorney general.
- 18 e. The taxpayer is not classified as a habitual violator for
- 19 a violation of state law involving an animal feeding operation
- 20 as regulated by the department of natural resources under
- 21 chapter 459.
- 22 2. A farmer is a qualified beginning farmer eligible to
- 23 participate in the program by meeting all of the following
- 24 criteria:
- 25 a. Is a resident of the state. If the beginning farmer is a
- 26 partnership, all partners must be residents of the state. If a
- 27 beginning farmer is a family farm corporation, all shareholders
- 28 must be residents of the state. If the beginning farmer is
- 29 a family farm limited liability company, all members must be
- 30 residents of the state.
- 31 b. Has sufficient education, training, or experience in
- 32 farming. If the beginning farmer is a partnership, at least
- 33 one partner who is not a minor must have sufficient education,
- 34 training, or experience in farming. If the beginning farmer is
- 35 a family farm corporation, at least one shareholder who is not

- 1 a minor must have sufficient education, training, or experience
- 2 in farming. If the beginning farmer is a family farm limited
- 3 liability company, at least one member who is not a minor must
- 4 have sufficient education, training, or experience in farming.
- 5 The individual who is the partner, shareholder, or member
- 6 meeting the requirements of this paragraph shall also meet the
- 7 criteria described in paragraph "e". The eligible taxpayer
- 8 claiming the beginning farmer tax credit shall not be a partner
- 9 of a partnership, shareholder of a family farm corporation, or
- 10 member of a family farm limited liability company leasing the
- ll agricultural asset.
- 12 c. Has access to adequate working capital and production
- 13 items.
- 14 d. Will materially and substantially participate in
- 15 farming. If the beginning farmer is a partnership, family
- 16 farm corporation, or family farm limited liability company,
- 17 at least one of the partners, shareholders, or members who is
- 18 not a minor must materially and substantially participate in
- 19 farming. The individual who is the partner, shareholder, or
- 20 member meeting the requirements of this paragraph shall also
- 21 meet the criteria described in paragraph "e".
- 22 e. Has owned and operated a farming business for ten years
- 23 or less at the time of application. Time spent as an employee
- 24 in another person's farm business is excluded from the ten-year
- 25 limitation.
- 26 f. Does not own more than a ten percent ownership interest
- 27 in an agricultural asset included in the agreement.
- 28 Sec. 10. NEW SECTION. 16.79A Agricultural lease agreement.
- 29 1. A beginning farmer tax credit is allowed only for
- 30 agricultural assets that are subject to an agricultural lease
- 31 agreement entered into by an eligible taxpayer and a qualifying
- 32 beginning farmer participating in the beginning farmer tax
- 33 credit program established pursuant to section 16.78.
- 34 2. The agreement must include the lease of agricultural

-5-

35 land located in this state, including any improvements, and may

- 1 provide for the rental of agricultural equipment as defined in 2 section 322F.1.
- 3. a. The agreement must include provisions which describe
- 4 the consideration paid for the agreement in a manner that
- 5 allows the agricultural development board to estimate the value
- 6 of the lease as provided in section 16.81.
- 7 b. The agreement must be in writing.
- 8 c. The agreement must be for at least two years, but not
- 9 more than five years. The agreement may be renewed by the
- 10 eligible taxpayer and qualified beginning farmer for a term of
- 11 at least two years, but not more than five years.
- 12 d. The agreement shall not include a lease or rental of
- 13 equipment intended as a security.
- 14 e. The agreement cannot be assigned and the agricultural
- 15 land subject to the agreement shall not be subleased.
- 16 f. The agricultural assets shall not be leased or rented at
- 17 a rate that is substantially higher or lower than the market
- 18 rate for similar agricultural assets leased or rented within
- 19 the same community.
- 20 4. The agreement may be amended after the authority issues
- 21 an eligibility certificate without changing the eligibility
- 22 status of the taxpayer. However, the underlying lease for
- 23 agricultural land may only be amended without submitting a new
- 24 application, if any of the following apply:
- 25 a. The terms of the amended lease are more favorable to the
- 26 qualified beginning farmer, including but not limited to the
- 27 rent payment being reduced.
- 28 b. A party has changed their name.
- c. The owner of an agricultural asset is changed to the
- 30 owner's estate.
- 31 5. An eligible taxpayer or qualified beginning farmer may
- 32 terminate an agreement as provided in the agreement or by law.
- 33 The eligible taxpayer must notify the agricultural development
- 34 division of the termination within thirty days of the date of

-6-

35 termination.

- 1 Sec. 11. <u>NEW SECTION</u>. **16.81** Beginning farmer tax credit 2 application.
- The deadline for submitting an application to the
 agricultural development division to claim a beginning farmer
- 5 tax credit is August 1 of each year. The application shall be
- 6 for a period that is not longer than the term of the lease.
- 7 2. a. The division shall assess and collect application 8 fees as follows:
- 9 (1) For an application that includes an agricultural 10 lease agreement for the lease of one hundred acres or less of 11 agricultural land, a fee of three hundred dollars.
- 12 (2) For an application that includes an agreement for the 13 lease of more than one hundred acres, but not more than two
- 14 hundred fifty acres of agricultural land, a fee of four hundred 15 dollars.
- 16 (3) For an application that includes an agreement for the 17 lease of more than two hundred fifty acres of agricultural 18 land, a fee of five hundred dollars.
- 19 b. Any amount of fees collected by the division under 20 paragraph "a" shall be considered repayment receipts as defined 21 in section 8.2.
- 22 3. The agricultural development board shall review and
- 23 approve an application for a tax credit as provided by rules 24 adopted by the board. The application must include a copy of
- 25 the agricultural lease agreement. The division may require
- 26 that the parties to an agreement provide additional information
- 27 as determined relevant by the board. The board shall review
- 28 an application which includes the renewal of an agreement to
- 29 determine that the parties to the renewed agreement meet the
- 30 same qualifications as required for an original application.
- 31 4. The board shall approve all beginning farmer tax credit
- 32 applications that meet the requirements provided in this
- 33 subpart on a first-come, first-served basis until the limit in
- 34 section 16.82A is met. The board shall review and may approve
- 35 an application regardless of whether the eligible taxpayer

- 1 has previously been allowed a tax credit under this section,
- 2 section 175.37 as it existed prior to January 1, 2015, or
- 3 section 16.80 as it existed prior to January 1, 2018.
- 4 5. The division shall estimate the amount of the tax credit
- 5 under the agreement using the following methods:
- 6 a. In the case of an agreement on a fixed basis, in which
- 7 an eligible taxpayer receives a fixed cash rent payment, the
- 8 estimated amount of the tax credit equals five percent of the
- 9 amount of the fixed cash rent payment.
- 10 b. In the case of an agreement on a commodity share basis,
- 11 in which an eligible taxpayer receives as a rent payment a
- 12 percentage of the commodity produced, the estimated amount of
- 13 the tax credit shall be based on an equation established by
- 14 rule adopted by the board. If the agreement is on a crop share
- 15 basis, the board shall use data compiled by the United States
- 16 department of agriculture. The estimated amount of tax credit
- 17 equals fifteen percent of the amount that the eligible taxpayer
- 18 would receive as a rent payment from the sale of the eligible
- 19 taxpayer's share of the crop in the harvest year. The equation
- 20 established by the board to estimate the rent payment shall
- 21 include all of the following factors:
- 22 (1) The past ten-year average per bushel yield for the
- 23 same type of grain as produced under the agreement in the same
- 24 county where the leased agricultural land is located excluding
- 25 the years of highest and lowest per bushel yields.
- 26 (2) The per bushel state price established for the same
- 27 type of grain harvested as described in subparagraph (1).
- 28 Price information shall be averaged from the past five years
- 29 excluding the years of the highest and lowest per bushel state
- 30 price.
- 31 c. For an agreement made on a flexible basis in which an
- 32 eligible taxpayer receives a rent payment consisting of a fixed
- 33 cash payment and an amount subject to adjustment according to a
- 34 risk-sharing arrangement, or receives a rent payment consisting
- 35 of an amount subject to adjustment according to a risk-sharing

-8-

- 1 arrangement, the estimated amount of the tax credit equals the 2 sum of the following amounts:
- 3 (1) To the extent that a portion of the amount of the 4 rent payment is calculated on a fixed basis as described in 5 paragraph "a", that portion of the estimated tax credit equals 6 five percent of the fixed cash payment in the same manner as 7 provided in paragraph "a".
- 8 (2) To the extent that a portion of the amount of the rent 9 payment is calculated on a commodity share basis as described 10 in paragraph "b", that portion of the estimated tax credit 11 equals fifteen percent of the amount that the eligible taxpayer 12 would receive from the sale of the eligible taxpayer's share of 13 the commodity in the same manner as provided in paragraph "b". 14 (3) (a) To the extent that the amount of the rent payment
- 15 may be adjusted after taking into account all risk-sharing
 16 factors provided in the agreement, the estimated tax credit
 17 equals fifteen percent of the highest adjusted amount that
 18 the eligible taxpayer could receive not counting any amount
 19 previously calculated when adding the amounts in subparagraphs
 20 (1) and (2).
- 21 (b) As used in subparagraph division (a), "risk-sharing
 22 factor" means an occurrence or lack of occurrence, that may
 23 affect the commodity's production or profitability as provided
 24 in the agreement, and which may include but is not limited to
 25 production costs, per acre crop yield, gross revenue, or market
 26 price.
- 27 (c) The board shall adopt rules establishing criteria for 28 commonly used risk-sharing factors and adjustment limits.
- 29 6. After the board has approved an application, all of the 30 following apply:
- 31 a. The authority shall issue a beginning farmer tax credit 32 eligibility certification to an eligible taxpayer as provided 33 in section 16.82A.
- 34 b. An eligible taxpayer may claim the tax credit each tax 35 year as provided in section 16.82.

- 1 7. Any financial, contractual, or legal authorization
- 2 records provided to the authority, including the division,
- 3 shall be kept confidential and are not subject to chapter 22.
- 4 Sec. 12. NEW SECTION. 16.82 Beginning farmer tax credit
- 5 allowance.
- 6 l. A beginning farmer tax credit is authorized under the
- 7 beginning farmer tax credit program as provided in section
- 8 16.78. The beginning farmer tax credit is allowed against
- 9 the taxes imposed in chapter 422, division II, as provided in
- 10 section 422.11E, and in chapter 422, division III, as provided
- 11 in section 422.33, subsection 21, to facilitate the transfer of
- 12 agricultural assets from an eligible taxpayer to a qualifying
- 13 beginning farmer participating in the program.
- 14 2. An individual may claim a beginning farmer tax credit
- 15 under this section of a partnership, limited liability company,
- 16 S corporation, estate, or trust electing to have income
- 17 taxed directly to the individual. The amount claimed by the
- 18 individual shall be based upon the pro rata share of the
- 19 individual's earnings from the partnership, limited liability
- 20 company, S corporation, estate, or trust.
- 21 3. For an agricultural lease agreement made on a fixed basis
- 22 as described in section 16.81, the eligible taxpayer may claim
- 23 a tax credit equal to five percent of the gross amount paid to
- 24 the eligible taxpayer under the agreement for each tax year
- 25 that the tax credit is allowed.
- 26 4. For an agreement made on a commodity share basis as
- 27 described in section 16.81, the eliqible taxpayer may claim a
- 28 tax credit equal to fifteen percent of the gross amount paid
- 29 to the eligible taxpayer from the sale of the share of crops or
- 30 livestock received by the eligible taxpayer under the agreement
- 31 for each tax year that the tax credit is allowed or until all
- 32 the income from the agreement is realized by the eligible
- 33 taxpayer.
- 34 5. For an agreement made on a flexible basis as described
- 35 in section 16.81, the eligible taxpayer may claim a tax credit

- 1 equal to the sum of the following amounts:
- 2 a. To the extent that the agreement provides that a
- 3 portion of the payment is a fixed cash payment as described
- 4 in subsection 3, the eligible taxpayer may claim a tax credit
- 5 equal to five percent of the amount of the rent payment paid
- 6 to the eligible taxpayer under the agreement for each tax year
- 7 that the tax credit is allowed.
- 8 b. To the extent that the agreement provides that a portion
- 9 of the payment is calculated on a commodity share basis as
- 10 described in subsection 4, the eligible taxpayer may claim
- 11 a tax credit equal to fifteen percent of the amount paid to
- 12 the eligible taxpayer from the sale of the share of crops
- 13 or livestock received under the agreement for each tax year
- 14 that the tax credit is allowed until all the income from the
- 15 agreement is realized by the eligible taxpayer.
- 16 c. (1) To the extent that the agreement provides that
- 17 the payment under the agreement is adjusted after taking into
- 18 account all risk-sharing factors provided in the agreement,
- 19 the estimated tax credit shall equal fifteen percent of the
- 20 adjusted amount received under the agreement.
- 21 (2) As used in subparagraph (1), "risk-sharing factor" means
- 22 the same as defined in section 16.81, subsection 5, paragraph
- 23 "c", subparagraph (3), subparagraph division (a).
- 24 6. The division shall provide the department of revenue
- 25 with a list of certified taxpayers and persons who have been
- 26 decertified due to lease termination by January 31. The list
- 27 shall include the estimated amount of the tax credit and the
- 28 type of agreement.
- 7. The amount of the tax credit claimed shall not exceed
- 30 fifty thousand dollars in any tax year.
- 31 8. The amount of the tax credit shall be reduced by the
- 32 percent ownership interest of the qualifying beginning farmer
- 33 in the agricultural asset.
- 34 9. A tax credit in excess of the eligible taxpayer's tax
- 35 liability for the tax year may be credited to the tax liability

- 1 for the following ten tax years or until depleted, whichever is
- 2 earlier. A tax credit shall not be carried back to a tax year
- 3 prior to the tax year in which the eligible taxpayer redeems
- 4 the tax credit.
- 5 10. A tax credit shall not be transferable to any other
- 6 person other than the taxpayer's estate.
- 7 ll. If an agreement is terminated by the eligible taxpayer,
- 8 all of the following shall apply:
- 9 a. Any properly claimed tax credit for income received
- 10 pursuant to an agreement shall be allowed, but no additional
- 11 tax credits may be claimed in future tax years under the
- 12 program. The eligible taxpayer may apply for and be issued
- 13 another beginning farmer tax credit certificate under a new
- 14 agreement for the same agricultural assets as provided in this
- 15 section.
- 16 b. If the agricultural development board determines
- 17 that the eligible taxpayer is at fault for the termination,
- 18 the beginning farmer tax credit that had been allowed for
- 19 that tax year shall be disallowed and the amount shall be
- 20 considered a tax payment due. If an eligible taxpayer does not
- 21 immediately notify the agricultural development division of the
- 22 termination, the eligible taxpayer shall be conclusively deemed
- 23 at fault for the termination.
- 24 Sec. 13. NEW SECTION. 16.82A Beginning farmer tax credit
- 25 eligibility certification amount and availability.
- 26 l. The estimated amount of beginning farmer tax credits
- 27 that may be approved by the agricultural development board
- 28 under the beginning farmer tax credit program shall not in the
- 29 aggregate exceed a limit of twelve million dollars in each tax
- 30 year. The estimated amount of the approved tax credits shall
- 31 be determined by the board after reviewing applications as
- 32 provided in section 16.81 and arriving at estimated amounts for
- 33 the approved applications aggregated for purposes of meeting
- 34 the program limits.
- 35 2. The authority shall issue the certificate to an eligible

- 1 taxpayer for the length of the agreement, including until all
- 2 income is realized by the eligible taxpayer from the agreement
- 3 but not later than December 15 in the year that the board
- 4 receives the application under section 16.81.
- 5 3. The eligibility certification shall be valid for the
- 6 estate of the eligible taxpayer.
- 7 Sec. 14. NEW SECTION. 422.11E Beginning farmer tax credit
- 8 program.
- 9 The taxes imposed under this division, less the credits
- 10 allowed under section 422.12, shall be reduced by a beginning
- 11 farmer tax credit as allowed under chapter 16, subchapter VIII,
- 12 part 5, subpart B.
- 13 Sec. 15. Section 422.33, subsection 21, Code 2019, is
- 14 amended to read as follows:
- 15 21. The taxes imposed under this division shall be reduced
- 16 by an agricultural assets transfer a beginning farmer tax
- 17 credit as allowed under section 16.80 chapter 16, subchapter
- 18 VIII, part 5, subpart B.
- 19 Sec. 16. REPEAL. Sections 16.80 and 422.11M, Code 2019,
- 20 are repealed.
- 21 Sec. 17. APPLICABILITY OF PRIOR TAX CREDITS APPROVED
- 22 APPLICATIONS AND CERTIFICATES.
- 23 l. Notwithstanding any provision of this Act to the
- 24 contrary, on or after the effective date of this Act any
- 25 agricultural asset transfer tax credit application approved
- 26 under section 16.80 as that section existed on or before
- 27 December 31, 2018, for which tax credit certificates have not
- 28 been issued shall be approved for the beginning farmer tax
- 29 credit program as provided in this Act. The Iowa finance
- 30 authority shall issue an eligibility certification for the
- 31 remainder of the agricultural lease term as if the taxpayer
- 32 and beginning farmer had applied for the beginning farmer tax
- 33 credit. The taxpayer shall be allowed to claim a beginning
- 34 farmer tax credit in the same manner as an eligible taxpayer
- 35 may claim a beginning farmer tax credit as provided in this

1 Act.

- 2. Any application which was submitted for the agricultural
- 3 assets transfer tax credit pursuant to section 16.80 as
- 4 that section existed on December 31, 2018, for the tax year
- 5 beginning January 1, 2019, shall be deemed to be a new pending
- 6 application for the beginning farmer tax credit as enacted in
- 7 this Act. The date the new application was received shall be
- 8 deemed to be the same date that the pending application for the
- 9 agricultural asset transfer tax credit was received.
- 10 Sec. 18. APPLICABILITY OF PRIOR TAX CREDITS CONTINUANCE
- 11 OF CARRYOVER PROVISIONS. For any tax year commencing in
- 12 calendar years 2014 through 2018, a tax credit that could
- 13 have been first issued, awarded, or allowed and claimed under
- 14 sections 16.75 through 16.82 as those sections existed on
- 15 December 31, 2017, or under section 16.80 as that section
- 16 existed on December 31, 2018, may be credited to the tax
- 17 liability of that taxpayer for ten tax years following the tax
- 18 year for which the eligible taxpayer could have first claimed
- 19 the tax credit, or until depleted, whichever is earlier.
- 20 Sec. 19. EFFECTIVE DATE. This Act, being deemed of
- 21 immediate importance, takes effect upon enactment.
- 22 Sec. 20. RETROACTIVE APPLICABILITY. This Act applies
- 23 retroactively to January 1, 2019, for tax years beginning on
- 24 or after that date.
- 25 EXPLANATION
- The inclusion of this explanation does not constitute agreement with the explanation's substance by the members of the general assembly.
- 28 TAXPAYERS AND FARMERS QUALIFYING TO PARTICIPATE IN THE
- 29 BEGINNING FARMER TAX PROGRAM. This bill creates a beginning
- 30 farmer tax credit program which replaces the agricultural
- 31 assets transfer tax credit under the jurisdiction of the Iowa
- 32 finance authority (IFA). Under the program, an eligible
- 33 taxpayer (taxpayer) who holds agricultural assets (agricultural
- 34 land, depreciable agricultural property, crops, or livestock)
- 35 and who assists a qualified beginning farmer (farmer) acquire

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1 agricultural assets by a form of specified legal arrangement
 2 is entitled to claim a tax credit against the taxpayer's
 3 individual or corporate income tax liability. Specifically,
 4 the taxpayer must be eligible to hold agricultural land
 5 generally under Iowa's corporate farming law (e.g., as an
 6 individual, partnership, family farm corporation, or family
 7 farm limited liability company). The taxpayer must not have
 8 been at fault for terminating a prior agreement in which the
 9 taxpayer was able to claim a tax credit. The taxpayer must
10 enter into an agricultural lease agreement (agreement) with
11 the farmer who must be an individual, partnership, family farm
12 corporation, or family farm limited liability company.
13 addition, the farmer must be a resident of this state; have
14 sufficient education, training, or experience in farming;
15 have access to adequate working capital and production items;
16 and not own more than a 10 percent ownership interest in an
17 agricultural asset included in the agreement.
      BEGINNING FARMER TAX CREDIT. The tax credit is calculated
18
19 based on the type of rent payment arrangement agreed to
20 by the parties, which is either on a cash basis in which a
21 fixed payment is made or a commodity share basis in which the
22 taxpayer takes a percentage of the crop or livestock produced.
23 The tax credit also takes into account special risk-sharing
24 arrangements in which the parties agree to adjust the rent
25 amount based on some future happening (e.g., crop yield). For
26 an agreement which includes a rent payable on a cash basis,
27 the tax credit amount equals 5 percent of the gross amount
28 paid to the taxpayer under the agreement. For an agreement
29 which includes rent payable on a commodity share basis, the
30 tax credit amount equals 15 percent of the amount paid to
31 the eligible taxpayer from crops or livestock sold under the
32 agreement. In the case of a flexible arrangement in which
33 some risk is shared between the parties, the tax credit amount
34 equals 15 percent of the amount paid to the taxpayer as a
35 percentage of the gross value of the commodity. A tax credit
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-15-

- 1 cannot exceed \$50,000 in any tax year.
- 2 APPLICATIONS AND CERTIFICATES. The board is required to
- 3 review and approve applications for the tax credit. As part
- 4 of this process the division must calculate the amount of
- 5 the tax credit that may be awarded to that applicant. The
- 6 division must assess and collect an application fee based on
- 7 the number of acres of agricultural land subject to the lease.
- 8 The division must approve all applications on a first-come,
- 9 first-served basis and issue tax credit certificates to
- 10 approved taxpayers. IFA is allowed to issue up to \$12 million
- 11 in tax credit certificates each tax year, an increase from \$6
- 12 million under the agricultural assets transfer tax credit.
- 13 APPLICABILITY OF PRIOR TAX CREDITS APPROVED APPLICATIONS
- 14 AND CERTIFICATIONS. The bill provides that any approved
- 15 application for the agricultural asset transfer tax credit is
- 16 deemed an approved application under the beginning farmer tax
- 17 credit program.
- 18 APPLICABILITY OF PRIOR TAX CREDITS CONTINUANCE OF
- 19 CARRYOVER PROVISIONS. The bill allows a taxpayer who claimed
- 20 a tax credit under the former version of the beginning farmer
- 21 tax credit (the agricultural assets transfer tax credit and an
- 22 associated, now repealed custom farming contract tax credit)
- 23 may continue to carry over the respective tax credits for the
- 24 remaining 10 years or the depletion of the tax credit.
- 25 BACKGROUND. The agricultural assets transfer tax credit
- 26 was first established in 2006 (2006 Iowa Acts, chapter 1161)
- 27 and has been subsequently amended. Another form of a tax
- 28 credit assisting beginning farmers, referred to as the custom
- 29 farming contract tax credit, was established in 2013 (2013 Iowa
- 30 Acts, chapter 125). Both tax credits were under the beginning
- 31 farmer tax credit program and administered by the agricultural
- 32 development board (board) acting as the agricultural
- 33 development authority and subject to a limit of \$12 million.
- 34 The program was transferred to IFA (2013 Iowa Acts, chapter
- 35 100, and 2014 Iowa Acts, chapter 1080). Amendments to the

- 1 agricultural assets transfer tax credit and the custom farming
- 2 contract tax credit were repealed on December 31, 2017 (2013
- 3 Iowa Acts, chapter 125), except for a provision which extended
- 4 the tax credit carryover from 5 to 10 years. The funding limit
- 5 was restored to its present \$6 million limit.
- 6 EFFECTIVE AND RETROACTIVE APPLICABILITY. The bill takes
- 7 effect upon enactment and applies retroactively to January 1,
- 8 2019, to tax years beginning on or after that date.